

Financial Statements December 31, 2023

# Town of Langford



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#### **Independent Auditor's Report**

To the Town Board of Trustees Town of Langford Langford, South Dakota

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Langford (the Town), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town as of December 31, 2023, and the respective changes in modified cash basis financial position, and, where applicable, modified cash basis cash flows thereof for the year then ended in accordance with the basis of accounting described in Note 1.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The schedule of employer's share of net pension liability (asset) and schedule of pension contributions, budgetary comparison schedules, and schedule of changes in long-term debt, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of net pension liability (asset) and schedule of pension contributions, budgetary comparison schedules, and schedule of changes in long-term debt are fairly stated, in all material respects, in relation to the basic financial statements as a whole, on the basis of accounting described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 12, 2024, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Aberdeen, South Dakota September 12, 2024

Esde Saelly LLP

	 Primary Government							
	Governmental Activities		iness-Type Activities		Total			
Assets								
Cash and cash equivalents Investments Restricted assets:	\$ 43,397 45,910	\$	156,315 180,750	\$	199,712 226,660			
Cash and cash equivalents	 7,317		27,711		35,028			
Total assets	\$ 96,624	\$	364,776	\$	461,400			
Net Position								
Restricted								
Debt service	\$ -	\$	26,651	\$	26,651			
Asset replacement	-		1,060		1,060			
Library	7,317		<u>-</u>		7,317			
Unrestricted	 89,307		337,065		426,372			
Total net position	 96,624		364,776		461,400			
	\$ 96,624	\$	364,776	\$	461,400			

# Town of Langford Statement of Activities – Modified Cash Basis Year Ended December 31, 2023

				Progra	am Revenues			Net (Expense) Revenue and Changes in Net Position					
		Ch	arges for		perating ants and		Capital ants and	Gov	vernmental		ary Governme iness-Type	ent	
Functions/Programs	Expenses		Services		tributions	_	tributions		Activities		ctivities		Total
Primary Government													
Governmental activities													
General government	\$ 112,235	\$	4,358	\$	1,585	\$	-	\$	(106,292)	\$	-	\$	(106,292)
Public safety	88,118		1,313		-		-		(86,805)		-		(86,805)
Public works	196,473		59,095		36,031		-		(101,347)		-		(101,347)
Health and welfare	30,347		-		-		-		(30,347)		-		(30,347)
Culture and recreation	68,266		-		-		18,435		(49,831)		-		(49,831)
Conservation and development	26		-		-		-		(26)		-		(26)
Interest on long-term debt	5,440		-	_	-		-		(5,440)		-		(5,440)
Total governmental activities	500,905		64,766		37,616		18,435		(380,088)				(380,088)
Business-type activities													
Water	108,944		117,056		-		-		-		8,112		8,112
Electric	313,525		450,673		-		-		-		137,148		137,148
Sewer	126,495		109,691		-		-		-		(16,804)		(16,804)
Total business-type activities	548,964		677,420	-	<u>-</u>		<u>-</u>		<u>-</u>		128,456		128,456
Total primary government	\$ 1,049,869	\$	742,186	\$	37,616	\$	18,435		(380,088)		128,456		(251,632)
General Revenues													
Taxes													
Property taxes									42,936		-		42,936
Sales taxes									74,721		-		74,721
State shared revenues									2,101		-		2,101
Unrestricted investment earnings									2,062		-		2,062
Miscellaneous revenue									30,844		-		30,844
Sale of municipal property									3,278		-		3,278
Compensation for loss or damage to capital assets	5								2,057		-		2,057
Transfers									187,000		(187,000)		-
Total general revenues									344,999		(187,000)		157,999
Change in Net Position									(35,089)		(58,544)		(93,633)
Net Position - Beginning									131,713		423,320		555,033
Net Position - Ending								\$	96,624	\$	364,776	\$	461,400

See Notes to Financial Statements

	General Fund			Other rnmental Funds ibrary Fund	Total Governmental Funds		
Assets Cash and cash equivalents Restricted cash and cash equivalents Investments	\$	43,397 - 45,910	\$	- 7,317 -	\$	43,397 7,317 45,910	
Total assets	\$	89,307	\$	7,317	\$	96,624	
Fund Balances Restricted Assigned Unassigned	\$	- 47,993 41,314	\$	7,317 - -	\$	7,317 47,993 41,314	
Total fund balance		89,307		7,317		96,624	
	\$	89,307	\$	7,317	\$	96,624	

				ther		
				rnmental		
	_	I		unds		Total
		ieneral		Library		ernmental
Devenue		Fund		und		Funds
Revenues						
310 Taxes	<b>,</b>	42.026	<b>.</b>		<u> </u>	42.026
311 General property taxes	\$	42,826	\$	-	\$	42,826
313 General sales and use taxes		74,721		-		74,721
319 Penalties and interest on delinquent taxes	-	110	-	<del>-</del>		110
Total taxes		117,657				117,657
220 Licenses and normits		1.062				1.063
320 Licenses and permits		1,063				1,063
330 Intergovernmental revenue						
334 State grants		1,585		-		1,585
335 State shared revenue		,				,
335.01 Bank franchise tax		156		-		156
335.02 Motor vehicle commercial prorate		2,130		-		2,130
335.03 Liquor tax reversion		1,945		-		1,945
335.04 Motor vehicle licenses (5%)		9,442		-		9,442
335.08 Local government highway and bridge fund		21,292		-		21,292
338 County shared revenue						
338.01 County road tax (25%)		200		-		200
338.02 County road and bridge tax (25%)		2,967		-		2,967
Total intergovernmental revenue		20 717				20 717
Total intergovernmental revenue		39,717		<del></del>	-	39,717
340 Charges for goods and services						
344 Sanitation		59,095		-		59,095
		<u> </u>				<u> </u>
Total charges for goods and services		59,095		-		59,095
350 Fines and forfeits						
359 Other		1,313		_		1,313
555 Other	-	1,313			-	1,313
Total fines and forfeits		1,313				1,313
360 Miscellaneous revenue						
361 Investment earnings		2,062		_		2,062
362 Rentals		75				75
363 Special assessments		157		_		157
367 Contributions and donations from private sources		14,350		4,085		18,435
368 Liquor operating agreement income		3,063		<del>-</del> ,005		3,063
369 Other		30,844		_		30,844
303 Other	•	30,044			-	30,044
Total miscellaneous revenue		50,551		4,085		54,636
Total revenues		269,396		4,085		273,481
		,		,		-,

	General Fund	Other Governmental Funds Library Fund	Total Governmental Funds
Expenditures		Tuliu	Tulius
410 General government			
411 Legislative	7,889	-	7,889
413 Elections	811	-	811
414 Financial administration	61,717	-	61,717
419 Other	41,818		41,818
Total general government	112,235		112,235
420 Public safety			
421 Police	54,320	-	54,320
422 Fire	33,798	-	33,798
Total public safety	88,118	<u> </u>	88,118
,			
430 Public works			
431 Highways and streets	59,998	-	59,998
432 Sanitation	96,415		96,415
Total public works	156,413		156,413
440 Health and welfare			
441 Health	18,929	_	18,929
449 Other	11,418	-	11,418
Total health and welfare	30,347		30,347
450 Culture and recreation			
452 Parks	3,611	-	3,611
455 Libraries	60,939	3,716	64,655
Total culture and recreation	64,550	3,716	68,266
450 Comments and the above at			
460 Conservation and development 465 Economic development and assistance	26		26
403 Economic development and assistance			
Total conservation and development	26		26
470 Debt service	45,500		45,500
Total expenditures	497,189	3,716	500,905
Other Financing Sources			
391.01 Transfers in	187,000	_	187,000
391.03 Sale of municipal property	3,278	_	3,278
391.04 Compensation for loss or damage to capital assets	2,057	<u>-</u> _	2,057
Total other financing sources	192,335		192,335
Net Change in Fund Balance	(35,458)	369	(35,089)
Fund Balance - Beginning	124,765	6,948	131,713
		3,540	
Fund Balance - Ending	\$ 89,307	\$ 7,317	\$ 96,624
			_

		Enterprise Funds							
	Water Fund		Electric Fund		Se	Sewer Fund		Totals	
Current Assets  Cash and cash equivalents	\$	40,571	\$	76,482	\$	39,262	\$	156,315	
Restricted cash and cash equivalents Investments	Ψ	14,882	Ψ	147,438	Ψ	12,829 33,312	Ψ	27,711 180,750	
Total current assets		55,453		223,920		85,403		364,776	
Total assets	\$	55,453	\$	223,920	\$	85,403	\$	364,776	
Net Position									
Restricted: Debt service Asset replacement Unrestricted	\$	14,602 280 40,571	\$	- - 223,920	\$	12,049 780 72,574	\$	26,651 1,060 337,065	
Total net position		55,453		223,920		85,403		364,776	
	\$	55,453	\$	223,920	\$	85,403	\$	364,776	

	Enterprise Funds										
	Water Fund Electric Fund							Totals			
Operating Revenue											
380 Charges for goods and services	\$	117,056	\$	450,673	\$	109,691	\$	677,420			
Total operating revenue		117,056		450,673		109,691		677,420			
Operating Expenses											
410 Personal services		37,712		39,494		37,706		114,912			
420 Other current expense		45,718		220,661		47,299		313,678			
426.2 Materials		9,690		51,165		8,178		69,033			
430 Capital assets		-		2,205		-		2,205			
Total operating expenses		93,120		313,525		93,183		499,828			
Operating Income		23,936		137,148		16,508		177,592			
Nonoperating Revenue (Expense)											
441 Debt service (principal)		(15,824)		_		(16,930)		(32,754)			
442 Debt service (interest)		-		-		(16,382)		(16,382)			
Total nonoperating revenue (expense)		(15,824)				(33,312)		(49,136)			
Income (Loss) Before Transfers		8,112		137,148		(16,804)		128,456			
511 Transfers out		<u>-</u>		(187,000)		-		(187,000)			
Change in Net Position		8,112		(49,852)		(16,804)		(58,544)			
Net Position - Beginning		47,341		273,772		102,207		423,320			
Net Position - Ending	\$	55,453	\$	223,920	\$	85,403	\$	364,776			

	Enterprise Funds							_
	W	ater Fund	Ele	ectric Fund	Se	wer Fund		Totals
Cash Flows from (used for) Operating Activities Receipts from customers Payments to suppliers Payments to employees	\$	117,056 (55,408) (37,712)	\$	450,673 (271,826) (39,494)	\$	109,691 (55,477) (37,706)	\$	677,420 (382,711) (114,912)
Net Cash from Operating Activities		23,936		139,353		16,508		179,797
Cash Flows used for Noncapital Financing Activities Net transfers to other funds				(187,000)				(187,000)
Net Cash used for Noncapital Financing Activities				(187,000)				(187,000)
Cash Flows used for Capital and Related Financing Activities Principal and interest payments on long-term debt Purchase of capital assets		(15,824) -		- (2,205)		(33,312)		(49,136) (2,205)
Net Cash used for Capital and Related Financing Activities		(15,824)		(2,205)		(33,312)		(51,341)
Net Change in Cash and Cash Equivalents		8,112		(49,852)		(16,804)		(58,544)
Cash and Cash Equivalents - Beginning		47,341		126,334		68,895		242,570
Cash and Cash Equivalents - Ending	\$	55,453	\$	76,482	\$	52,091	\$	184,026
Cash and Cash Equivalents consist of: Cash and cash equivalents Restricted cash and cash equivalents	\$	40,571 14,882	\$	76,482	\$	39,262 12,829	\$	156,315 27,711
	\$	55,453	\$	76,482	\$	52,091	\$	184,026
Reconciliation of Operating Income to Net Cash from Operating Activities Operating income Adjustment to reconcile operating income to net cash from operating activities:	\$	23,936	\$	137,148	\$	16,508	\$	177,592
Purchase of capital assets				2,205				2,205
Net Cash from Operating Activities	\$	23,936	\$	139,353	\$	16,508	\$	179,797

# Note 1 - Summary of Significant Accounting Policies

As discussed further in Note 1C., the financial statements are presented in accordance with the modified cash basis of accounting. The modified cash basis of accounting is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board (GASB). These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### A. Financial Reporting Entity

The reporting entity of the Town of Langford (the Town), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the Town's financial statements to be misleading or incomplete.

The reporting entity is comprised of the primary government, the Town of Langford.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The Town is financially accountable if its governing board appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the Town (primary government). The Town may also be financially accountable for another organization if that organization is fiscally dependent on the Town. Based upon the application of these criteria, the Town does not have any component units.

#### **B.** Basis of Presentation

#### **Government-Wide Financial Statements**

The statement of net position and statement of activities display information about the Town as a whole within the limitations of the modified cash basis of accounting. They include all funds of the Town except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statements of activities present a comparison between direct expenses and program revenues for each segment of the business-type activities of Town of Langford and for each function of the Town's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs; and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements**

Fund financial statements of the Town are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. The Town presently has no fiduciary funds. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Town or it meets the following criteria:

- 1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type; and
- 2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5% of the corresponding total for all governmental and enterprise funds combined; or
- 3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year-to-year or because of public interest in the fund's operations.

The funds of the Town are described below:

#### **Governmental Funds**

General Fund – The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

• Library Fund – This fund is used to account for certain operations and functions of the public library. This is not a major fund.

#### **Proprietary Funds**

Enterprise Funds – Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

- Water Fund Financed primarily by user charges, this fund accounts for the construction and operation
  of the municipal waterworks system and related facilities. (South Dakota Codified Laws (SDCL) 9-47-1)
  This is a major fund.
- Electric Fund Financed primarily by user charges, this fund accounts for the construction and operation of the municipal electrical system and related facilities. This is a major fund.
- Sewer Fund Financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities. (SDCL 9-48-2) This is a major fund.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, and administrative expenses, including capital assets specific to the systems that deliver the services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus applied.

#### **Measurement Focus**

In the government-wide statement of net position and statement of activities, both governmental and business-type activities are presented using the "economic resources" measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is applied within the limitations of the modified cash basis of accounting.

#### **Basis of Accounting**

The financial statements are presented in accordance with a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves modifications to the cash basis of accounting to report, in the statements of net position or balance sheets, cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such report balances include restricted cash and cash equivalents, investments in certificates of deposit (those with maturities more than 90 days (three months) from the date of acquisition) acquired with cash accounts at cost, and inter-fund advances and borrowing arising from the use of a pooled cash account.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected, and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods or services received but not yet paid, and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows of resources that do not arise from a cash transaction or event that would be reported in GAAP basis financial statements (such as donated assets) are not reported in this modified cash basis presentation, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

#### D. Deposits and Investments

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares or similar investments in external investment pools are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months and/or those types of investment authorized by SDCL 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

#### E. Interfund Eliminations and Reclassifications

#### **Government-Wide Financial Statements**

In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

- The Town did not have any interfund receivables and payables that needed to be eliminated as of December 31, 2023.
- The Town did not have internal service fund activity which required elimination as of December 31, 2023.

#### F. Capital Assets

Under the modified cash basis of accounting, capital assets are expensed when the cash transaction occurs.

#### **G.** Long-Term Liabilities

Under the modified cash basis of accounting, cash proceeds from long-term debt issuances are recorded as a receipt, while payments to creditors to reduce long-term debts are recorded as a cost of the program which benefits from the financing. Allocations are made where appropriate. Interest costs are not allocated but are reported as a separate program cost category.

Long-term debts arising from cash transactions of governmental funds are not reported as liabilities in the fund financial statements. Instead, the debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures. Under the modified cash basis, the accounting for long-term debts of proprietary funds is the same in the fund financial statements as it is in the government-wide financial statements.

# **H.** Program Revenues

In the government-wide statement of activities, reported program revenues derive directly from the program itself or from parties other than the Town's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

- Charges for Services These arise from charges to customers, applicants or others who purchase, use or directly benefit from the goods, services or privileges provided or are, otherwise, directly affected by the services.
- 2. Program-Specific Operating Grants and Contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations or individuals that are restricted for use in a particular program.
- 3. Program-Specific Capital Grants and Contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations or individuals that are restricted for the acquisition of capital assets for use in a particular program.

#### I. Proprietary Funds Revenue and Expense Classifications

In the proprietary funds' statements of revenues, expenses and changes in fund net position, revenues and expenses are classified in a manner consistent with how they are classified in the statements of cash flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

# J. Cash and Cash Equivalents

The Town pools the cash resources of its funds for cash management purposes. The Water, Electric and Sewer Funds essentially have access to the entire amount of their cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered to be cash and cash equivalents.

# **K.** Equity Classifications

#### **Government-Wide Statements**

Equity is classified as net position and is comprised of three components: net investment in capital assets, restricted net position and unrestricted net position. Because capital assets are not reported by the Town under the modified cash basis of accounting, only the following components are displayed:

- Restricted Net Position Consists of net position with constraints places on their use either by
   (a) external groups such as creditors, grantors, contributors, or laws and regulations of other
   governments; or (b) law through constitutional provisions or enabling legislation.
- 2. Unrestricted Net Position All other net positions that do not meet the definition of "restricted."

#### **Fund Financial Statements**

Governmental fund equity is classified as fund balance, and may distinguish between nonspendable, restricted, committed, assigned, and unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements.

# L. Application of Net Position and Fund Balance

The Town uses restricted amounts first when both restricted and unrestricted net position/fund balance is available unless there are legal documents/contracts that prohibit doing this, such as grant agreements requiring dollar-for-dollar spending. Additionally, the Town would first use committed, then assigned, and, lastly, unassigned amounts of unrestricted net position/fund balance when expenditures are made.

#### M. Fund Balance Classification Policies and Procedures

The following classifications describe the relative strength of the spending constraints, as applicable, within the fund balance sheets:

- Nonspendable Fund Balance Amounts that are not in spendable form or are required to be maintained intact.
- Restricted Fund Balance Amounts constrained to specific purposes by their providers (such as grantors, bondholders and higher levels of government), through constitutional provisions or by enabling legislation.
- Committed Fund Balance Amounts constrained to specific purposes by the Town itself, using its highest level of decision-making authority (i.e., Town Board of Trustees). To be reported as committed, amounts cannot be used for any other purpose unless the Town takes the same highest level action to remove or change the constraint.
- Assigned Fund Balance Amounts the Town intends to use for a specific purpose. Intent can be
  expressed by the Town Board of Trustees or by an official or body to which the Town Board of Trustees
  delegates the authority.
- Unassigned Fund Balance Amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The Town does not have a formal minimum fund balance policy.

# Note 2 - Deposits and Investments

The Town follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

#### **Deposits**

The Town's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1, and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain, at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA.

In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA," or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Custodial Credit Risk - Deposits – The risk that, in the event of a depository failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. As of December 31, 2023, the Town maintained their deposits in in-state financial institutions which were properly collateralized.

The actual bank balances at December 31, 2023, are as follows:

	Bar	nk Balance
Insured (FDIC/NCUA) Uninsured, collateral jointly held by State's/City's agent in the	\$	458,275
name of the State and the pledging financial institution		21,726
	\$	480,001
The Town's carrying amount of deposits at December 31, 2023, are as follows:		
Cash and cash equivalents Investments	\$	234,740 226,660
	\$	461,400

#### **Investments**

In general, SDCL 4-5-6 permits the Town's funds to be invested only in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or (c) in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

At December 31, 2023, the Town's investments consisted solely of certificates of deposit. Under the modified cash basis of accounting, investments are stated at cost.

Interest Rate Risk – The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk – State law limits eligible investments for the municipality, as discussed above. The Town has no further investment policy that would further limit its investment choices.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The Town's policy is to credit all income from deposits and investments to the General Fund.

#### Note 3 - Restricted Cash

Assets restricted to use for a specific purpose through segregation of balances are as follows at December 31, 2023:

- \$26,651 for debt service reserves, required by loan agreements.
- \$1,060 for asset replacement reserves, required by loan agreements.
- \$7,317 for library operations and acquisition of books.

#### Note 4 - Property Taxes

Property taxes are levied on or before October 1 of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The Town is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the Town.

#### Note 5 - Restricted Net Position

Restricted net position for the year ended December 31, 2023, was as follows:

Fund Restricted By		A	mount
Library Fund	Statute	\$	7,317
Water Fund	Contractual		14,882
Sewer Fund	Contractual		12,829

# Note 6 - Retirement Plan

All employees working more than 20 hours per week during the year participate in the South Dakota Retirement System (SDRS), a cost-sharing, multiple-employer, hybrid defined-benefit plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provide retirement, disability and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <a href="https://sdrs.sd.gov/publications.aspx">https://sdrs.sd.gov/publications.aspx</a> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

#### **Benefits Provided**

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85, or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level. Eligible spouses of Class A and B Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60-percent joint and survivor benefit, or a 100-percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 enacted the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater than or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3rd quarter CPI-W, no less than 0.0% and no greater than a restricted maximum such that, if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the member's accumulated contributions are annually increased by the cost-of-living adjustment.

#### **Contributions**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan: Class A members, 6% of salary; Class B judicial members, 9% of salary; and Class B public safety members, 8% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The Town's share of contributions to the SDRS for the years ended December 31, 2023, 2022 and 2021, were \$9,851, \$9,492 and \$10,335, respectively, equal to the required contributions each year.

#### **Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

# Note 7 - Significant Contingencies

# Litigation

At December 31, 2023, the Town was not involved in any litigation that would be material to the financial statements.

#### **Debt Covenant Compliance**

The Town's Water Fund long-term debt held with the South Dakota Department of Agriculture and Natural Resources (SD DANR) have certain rate covenants to which project income must be at least 110% of the debt service payments on the debt. For one of the SD DANR Water Fund loans, the Town was not in compliance with this rate covenant for the year ended December 31, 2023. Under the modified cash basis of accounting, no long-term debt is recorded as outstanding liabilities on the financial statements of the Town.

#### Note 8 - Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended December 31, 2023, the Town managed its risks as follows:

# **Employee Health Insurance**

The Town joined the South Dakota Municipal League Health Pool of South Dakota. This is a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The Town pays a monthly premium to the pool to provide health insurance coverage for its employees. The pool purchases reinsurance coverage with the premiums it receives from the members.

The Town does not carry additional health insurance coverage to pay claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

# **Liability Insurance**

The Town joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information, and to obtain lower costs for that coverage. The Town's responsibility is to promptly report to, and cooperate with, the SDPAA to resolve any incident which could result in a claim being made by or against the Town. The Town pays a members' annual operating contribution, to provide liability coverage detailed below, under an occurrence-made policy and the premiums are accrued based on the ultimate cost of the experience-to-date of the SDPAA member, based on their exposure or type of coverage. The Town pays an annual premium to the pool to provide coverage for general liability, automobile liability and official's liability.

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC. The Town carries varying deductibles for the coverage specified above. The Town does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

# **Workers' Compensation**

The Town joined the South Dakota Municipal League Workers' Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop and administer, on behalf of the member organizations, a program of workers' compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The Town's responsibility is to initiate and maintain a safety program, to give its employees safe and sanitary working conditions, and to promptly report to and cooperate with the Fund to resolve any workers' compensation claims. The Town pays an annual premium to provide workers' compensation coverage for its employees under a self-funded program, and the premiums are accrued based on the ultimate cost of the experience-to-date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The Town does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

# **Unemployment Benefits**

The Town provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota. During the year ended December 31, 2023, no claims for unemployment benefits were paid. At December 31, 2023, no claims had been filed for unemployment benefits and none are anticipated in the next fiscal year.

# Note 9 - Interfund Transactions

During 2023, the Electric Fund transferred \$187,000 to the General Fund to supplement indispensable fund operations.

The Town typically budgets transfers from the Electric Fund to other funds of the Town to continue to conduct the indispensable functions of the Town.



Supplementary Information December 31, 2023

Town of Langford

# Schedule of Net Pension Liability (Asset)

Pension Plan	Fiscal Year Ending	Town's Proportion of the Net Pension Liability (Asset)	Town's Proportionate Share of the Net Pension Liability (Asset) (a)	Town's Covered Payroll (b)	Town's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
SDRS	6/30/2023	0.0059%	\$ (573)	\$ 151,512	-0.4%	100.1%
SDRS	6/30/2022	0.0072%	(682)	170,551	-0.4%	100.1%
SDRS	6/30/2021	0.0075%	(57,766)	171,164	-33.7%	105.5%
SDRS	6/30/2020	0.0062%	(270)	136,391	-0.2%	100.0%
SDRS	6/30/2019	0.0069%	(735)	150,450	-0.49%	100.1%
SDRS	6/30/2018	0.0064%	(148)	132,330	-0.11%	100.02%
SDRS	6/30/2017	0.0066%	(595)	133,260	-0.45%	100.10%
SDRS	6/30/2016	0.0065%	22,116	123,913	17.85%	96.89%
SDRS	6/30/2015	0.0069%	(29,407)	126,587	-23.23%	104.10%

# **Schedule of Pension Contributions**

Pension Plan	Year Ending	Statutorily Required Contribution (a)		Contributions in Relation to the Statutorily Required Contribution (b)		Contribution Deficiency (Excess) (a-b)		Covered Payroll (d)		Contributions as a Percentage of Covered Payroll (b/d)	
SDRS	12/31/2023	\$	9,851	\$	9,851	\$	-	\$	164,183	6.0%	
SDRS	12/31/2022		9,492		9,492		-		158,198	6.0%	
SDRS	12/31/2021		10,335		10,335		-		172,246	6.0%	
SDRS	12/31/2020		9,071		9,071		-		150,638	6.0%	
SDRS	12/31/2019		8,794		8,794		-		149,559	5.9%	
SDRS	12/31/2018		8,217		8,217		-		136,957	6.0%	
SDRS	12/31/2017		7,922		7,922		-		132,038	6.0%	
SDRS	12/31/2016		7,775		7,775		-		129,004	6.0%	
SDRS	12/31/2015		7,392		7,392		-		123,200	6.0%	

<sup>\*</sup>GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the Town will present information for those years for which information is available.

Indebtedness		Long-Term Debt 1/1/23		Add New Debt		Less ot Retired	Long-Term Debt 12/31/23		
Governmental Long-Term Debt Other long-term liabilities	\$	124,966	\$	-	\$	40,060	\$	84,906	
Enterprise Long-Term Debt									
Revenue bonds (sewer)		663,008		-		16,930		646,078	
Revenue bonds (water #1)		353,817		-		13,104		340,713	
Revenue bonds (water #2)		76,829		-		2,720		74,109	
	\$	1,218,620	\$		\$	72,814	\$	1,145,806	

	Budgeted Amounts				Actual		Variance with Final Budget Positive	
		riginal	Amour	Final	Δ	mounts		egative)
Revenues		i igiriai		Tillai		inounts	(14)	egative
310 Taxes								
311 General property taxes	\$	50,000	\$	50,000	\$	42,826	\$	(7,174)
313 General sales and use taxes	Ψ	42,345	Ψ	42,345	*	74,721	*	32,376
319 Penalties and interest on delinquent taxes		-		-		110		110
					•		-	
Total taxes		92,345		92,345		117,657		25,312
320 Licenses and permits		300		300		1,063		763
330 Intergovernmental revenue								
334 State grants		_		_		1,585		1,585
335 State shared revenue:						_,= = = = = = = = = = = = = = = = = = =		_,
335.01 Bank franchise tax		500		500		156		(344)
335.02 Motor vehicle commercial prorate		500		500		2,130		1,630
335.03 Liquor tax reversion		800		800		1,945		1,145
335.04 Motor vehicle licenses (5%)		7,000		7,000		9,442		2,442
335.08 Local government highway and								
bridge fund		20,000		20,000		21,292		1,292
338 County shared revenue								
338.01 County road tax (25%)		200		200		200		-
338.02 County road and bridge tax (25%)		3,000		3,000		2,967		(33)
Total intergovernmental revenue		32,000		32,000		39,717		7,717
340 Charges for goods and services								
344 Sanitation		58,000		58,000		59,095		1,095
344 Julitation		30,000		30,000		33,033		1,055
Total charges for goods and services		58,000		58,000		59,095		1,095
350 Fines and forfeits								
359 Other		300		300		1,313		1,013
Total fines and forfeits		300		300		1,313		1,013
360 Miscellaneous revenue								
361 Investment earnings		1,000		1,000		2,062		1,062
362 Rentals		100		100		75		(25)
363 Special assessments		-		-		157		157
367 Contributions and donations from				40.000		44050		4.050
private sources		2 000		10,000		14,350		4,350
368 Liquor operating agreement income		3,000		3,000		3,063		63
369 Other		30,000		30,000	-	30,844		844
Total miscellaneous revenue		34,100		44,100		50,551		6,451
Total revenues		217,045		227,045		269,396		42,351

	Rudgeted	Amounts	Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
Expenditures					
410 General government					
411 Legislative	10,450	10,450	7,889	2,561	
411.5 Contingency	25,000	25,000		17.400	
Amount transferred 413 Elections	1,050	(7,600) 1,050	811	17,400 239	
414 Financial administration	45,215	75,715	61,717	13,998	
419 Other	44,945	44,945	41,818	3,127	
Total general government	126,660	149,560	112,235	37,325	
420 Public safety					
421 Police	55,000	55,000	54,320	680	
422 Fire	22,915	39,915	33,798	6,117	
Total public safety	77,915	94,915	88,118	6,797	
430 Public works					
431 Highways and streets	70,550	70,550	59,998	10,552	
432 Sanitation	90,350	96,350	96,415	(65)	
Total public works	160,900	166,900	156,413	10,487	
440 Health and welfare					
441 Health	10,000	20,000	18,929	1,071	
449 Other	10,365	11,365	11,418	(53)	
Total health and welfare	20,365	31,365	30,347	1,018	
450 Culture and recreation					
452 Parks	4,765	4,765	3,611	1,154	
455 Libraries	54,390	64,390	60,939	3,451	
Total culture and recreation	59,155	69,155	64,550	4,605	
460 Conservation and development					
465 Economic development and assistance		100	26	74	
Total conservation and development		100	26	74	
470 Debt service	45,500	45,500	45,500		
Total expenditures	490,495	557,495	497,189	60,306	
Other Financing Sources					
391.01 Transfers in	273,450	273,450	187,000	(86,450)	
391.03 Sale of municipal property	-	-	3,278	3,278	
391.04 Compensation for loss or damage to capital assets			2,057	2,057	
Total other financing sources	273,450	273,450	192,335	(81,115)	
Excess of Revenue over (under) Expenditures	-	(57,000)	(35,458)	21,542	
Fund Balance - Beginning	124,765	124,765	124,765	<u>-</u>	
Fund Balance - Ending	\$ 124,765	\$ 67,765	\$ 89,307	\$ 21,542	

# Note 1 - Budgets and Budgetary Accounting

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. At the first regular Town Board of Trustees (Town Board) meeting in September of each year, or within ten days thereafter, the Town Board introduces the annual appropriation ordinance for the ensuing fiscal year.
- 2. After adoption by the Town Board, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
- 3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5% of the total municipal budget and may be transferred by resolution of the Town Board to any other budget category that is deemed insufficient during the year.
- 4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 5. Unexpended appropriations lapse at year-end unless encumbered by resolution of the Town Board.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, special revenue funds and capital projects funds.

The Town did not encumber any amounts at December 31, 2023.

- 6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions.
- 7. Budgets for the General Fund and any major special revenue funds are adopted on a basis consistent with a modified cash basis of accounting.

# Note 2 - Modified Cash Basis/Budgetary Accounting Basis Differences

The financial statements presented on the modified cash basis of accounting and budgetary basis of accounting are reporting capital outlay expenditures under the function to which they relate.

# Note 3 - Schedule of Proportionate Share of the Net Pension Liability (Asset) and Pension Contributions

#### **Changes from Prior Valuation**

The June 30, 2023, actuarial valuation reflects no changes to the plan provisions or actuarial methods and one change to the actuarial assumptions from the June 30, 2022, actuarial valuation. The details of the changes since the last valuation are as follows:

# **Benefit Provision Changes**

During the 2023 legislative session, no significant SDRS benefit changes were made and gaming enforcement agents became Class B public safety members.

#### **Actuarial Assumption Changes**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that, if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2022, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2023 SDRS COLA was limited to a restricted maximum of 2.10%. For the June 30, 2022, actuarial valuation, future COLAs were assumed to equal the restricted maximum COLA of 2.10%.

As of June 30, 2023, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is less than 100%, and the July 2024 SDRS COLA is limited to a restricted maximum of 1.91%. The July 2024 SDRS COLA will equal inflation, between 0% and 1.91%. For this June 30, 2023, actuarial valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.91%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027, actuarial valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027, actuarial valuation.

# **Actuarial Method Changes**

No changes in actuarial methods were made since the prior valuation.



# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The Town Board of Trustees Town of Langford Langford, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Langford (the Town) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated September 12, 2024. The statements were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

# **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompany schedule of findings as items 2023-001 and 2023-002 that we consider to be material weaknesses.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Langford's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Town of Langford's Response to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on the Town's responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. The Town's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, as required by SDCL 4-11-11, this report is a matter of public record and its distribution is not limited.

Aberdeen, South Dakota September 12, 2024

Esde Saelly LLP

# 2023-001 Auditor Preparation of Financial Statements, Footnotes and Audit Adjustments

#### **Material Weakness**

*Criteria*: The Town of Langford's (the Town) internal control structure should be designed to provide for the preparation of the financial statements and footnotes, which includes having an adequate system for recording and processing entries material to the financial statements being audited in accordance with the modified cash basis of accounting.

Condition: The Town requested the external auditors to prepare the financial statements and related notes to the financial statements. As a part of the financial statement preparation process, we proposed audit adjustments that were not identified as a result of the Town's existing internal controls and, therefore, could result in a material misstatement of the Town's financial statements if not recorded.

Cause: The Town does not have adequate staff trained to prepare financial statements and the related footnotes, which could cause the need for auditors to, at times, propose material journal entries.

Effect: This condition may affect the Town's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. The need for proposed audit adjustments indicates that the Town's interim financial information might not be materially correct, which may affect management decisions made during the course of the year.

Recommendation: This circumstance is not unusual in an organization of this size. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations. Also, a thorough review of the transactions in each fund should take place prior to the beginning of the audit to ensure that the modified cash basis of accounting has been followed for each fund type, especially for transaction types infrequent in occurrence.

Views of Responsible Officials: Management agrees with the finding.

#### 2023-002 Lack of Segregation of Duties

#### **Material Weakness**

*Criteria*: A good system of internal controls contemplates an adequate segregation of duties so that no one individual handles a transaction from its inception to its completion.

Condition: The Town of Langford has a limited number of office personnel and, accordingly, does not have adequate internal accounting controls in revenue, expenditures and payroll functions because of a lack of segregation of duties.

Cause: The Town has an insufficient number of staff to adequately separate duties.

Effect: This condition increases the risk of fraud or errors that might occur in the financial reporting process and not be detected.

Recommendation: Although it is recognized that number of office staff may not be large enough to permit adequate segregation of duties in all respects, it is important that management and those charged with governance be aware of this condition. We recommend that the Town Board of Trustees exercise adequate oversight of the accounting function.

Views of Responsible Officials: Management agrees with the finding.